

## Message Text

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ACTION PM-04

INFO OCT-01 NEA-10 ISO-00 CIAE-00 INR-07 NSAE-00 NSC-05

SP-02 SS-15 EB-07 L-03 MC-02 IO-10 EUR-12 /078 W

----- 043367

R 090550Z OCT 75

FM AMEMBASSY KUWAIT

TO CDR MICOM REDSTONE ARS AL//AMCOM-KMS//

INFO SECSTATE WASHDC 3798

SECDEF WASHDC//ISA//

DA WASHDC//DALO-ILM//DAEN-MCC-G//

CDR AMC ALEX VA//AMCIL-O/MA//

USCINCEUR//ECJ4/7-SAME//

DIVENGR LEGHORN ITALY//MDDDED//

C O N F I D E N T I A L SECTION 1 OF 2 KUWAIT 4095

E.O. 11652: GDS

TAGS: MASS, KU

SUBJ: IHAWK PROGRAM

REF: A. MICOM 301735Z SEP 75

B. MICOM 041400Z AUG 75 (NOTAL)

C. KUWAIT 3567 DTG 310930Z AUG 75 (NOTAL)

D. SECDEF 4622/041918Z SEP 75 (NOTAL)

E. KUWAIT 3789 DTG 160830Z SEP 75

F. KUWAIT 1824 DTG 280551Z APR 75 (NOTAL)

SUMMARY: EMBASSY HAS REVIEWED STATUS OF KUWAITI AIR CONTROL  
/AIR DEFENSE PROGRAM AND INTER-RELATIONSHIP WITH DA IHAWK  
PROGRAM. WE RESTATE OUR POSITION THAT REMAINING IHAWK  
CASES MUST BE PRESENTED BEFORE RECLAMA ON GOK DECISION ON  
CONSTRUCTION CAN BE MADE. RECOMMEND PROPOSED OCT16 VISIT  
MICOM TEAM BE POSTPONED UNTIL LATER DATE. END SUMMARY.

1. ISSUES MICOM LISTS IN REFTEL (A) ARE INDEED IMPORTANT  
AND NEED TO BE ADDRESSED AND RESOLVED BY GOK URGENTLY.  
HOWEVER, AS BACKGROUND TO EMBASSY'S COMMENTS BELOW ON THESE  
MATTERS, TWO PROBLEMS SHOULD BE NOTED: A. THE KUWAITIS  
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HAVE NOT YET FOCUSED PROPERLY ON AN AIR CONTROL AND AIR

DEFENSE SYSTEM FOR THEMSELVES, DESPITE OUR PERSISTENT PRODDING. UNTIL WE CAN INDUCE KUWAITI MINDEF TO REQUEST COMPLETE STUDY AND DEFINITION OF AIR CONTROL AND AIR DEFENSE FOR KUWAIT, THIS PROGRAM, AND SCOPE OF USG EFFORTS TO ASSIST, WILL REMAIN UNCERTAIN AND UNCLEAR;

B. THE NEW VERSION OF OUR SECURITY AGREEMENT (WHICH WE HOPE GOK WILL ACCEPT SHORTLY) WILL REQUIRE CLEARANCE OF NON-KUWAITI PERSONNEL IN PROGRAM ON A CASE-BY-CASE BASIS. SEVERAL KEY EGYPTIAN AIR DEFENSE ADVISORS ARE INVOLVED. INCIDENTALLY, THESE ADVISORS HAVE HAD EXTENSIVE DISCUSSIONS WITH ITT FOR AN OVER-ALL AIR CONTROL/AIR DEFENSE SYSTEM. WE CANNOT PREDICT WHETHER GOK WILL ACCEPT ITT PROPOSALS OR NOT, ALTHOUGH DIRECT GOK-COMPANY CONTRACT WOULD REPRESENT MAJOR REVERSAL OF PRESENT KUWAITI POLICY OF HANDLING PROGRAMS OF THIS MAGNITUDE AND SCOPE ON FMS BASIS.

2. FIRST POINT TO NOTE, THEREFORE, IS THAT ALTHOUGH MICOM (AMCPM-KMS) REPS, KUWAITI MILITARY, EGYPTIAN ADVISORS AND EMBASSY HAVE ALL RECOMMENDED USG PERFORM STUDY AND DEFINE OVER-ALL SYSTEM, GOK HAS NOT RPT NOT MADE SUCH A REQUEST. MATTER OF WHO WILL DEFINE TOTAL AIR CONTROL AND AIR DEFENSE SYSTEM OF KUWAIT IS THUS NOT CLEAR, AND IT PERHAPS WILL SIMPLY "GROW" WITHOUT DEFINITION.

A. CONCEPT OF OPERATIONS FOR IHAWK IS ESSENTIALLY ONE OF STATIC EMPLACEMENT WITH THE DESIRABILITY OF ALTERNATE SITES AND DISPLACEMENT CAPABILITY GENERALLY ACKNOWLEDGED. EGYPTIAN ADVISORS ENVISION ALL UNITS OPERATING 24 HOURS, KUWAITIS THINK MORE IN TERMS OF ONE THIRD TO ONE HALF IN OPERATING STATUS. IT IS NOTED THAT NUMBERS OF PERSONNEL TO BE TRAINED, WHILE CLOSE TO USA TOW FIGURES, ARE NOT ADEQUATE TO SUSTAIN ALL-UP OPERATIONS INDEFINITELY. KUWAITI VIEW PROBABLY WILL PREVAIL UNTIL/ UNLESS MORE PERSONNEL ARE AVAILABLE.

B. POTENTIAL ADEQUACY OF THE AIR DEFENSE OF KUWAIT IS OF THE GREATEST IMPORTANCE TO GOK. PLANS INCLUDE A REGIMENT OF AAA GUNS (VULCAN/ZSU-23), IN ADDITION TO MISSILE AIR DEFENSE. THE MATTER OF ADEQUACY OF FOUR BATTERIES AND THE LIMITATIONS ASSOCIATED THEREWITH HAS RECEIVED ATTENTION AND IT APPEARS CONSIDERATION IS BEING GIVEN TO ADDING TWO MORE BATTERIES. GOK IS ALSO INTERESTED IN SOMETHING

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OF GENERAL NATURE OF REDEYE OF SA7.

C. INTEGRATION OF THE TPS-32 RADAR WITH THE TSQ-73 SHOULD BE ADDRESSED IN A STUDY DEFINING THE OVERALL KUWAITI AIR DEFENSE AND AIR CONTROL SYSTEM. REFTEL

(B) OUTLINED THE TECHNICAL PROBLEMS INVOLVED AND NOTED THAT USE OF A LONG-RANGE ACQUISITION/GCI RADAR IS NOT IN THE US ARMY CONCEPT FOR EMPLOYMENT OF IHAWK. INTEGRATION OF TPS-32 INTO AIR CONTROL/AIR DEFENSE SYSTEM DOES NOT NECESSARILY

REQUIRE A DIRECT INTERFACE WITH THE TSQ-73. FAILURE TO ADDRESS ADEQUATELY THIS MATTER IS ONE SYMPTOM OF THE MALADY CAUSED BY LACK OF SYSTEM PLANNING AND DEFINITION -- PRESENTLY BEYOND THE SCOPE OF USG COMMITMENT.

D. THERE IS NO CHANGE IN THE SITUATION ON CONSTRUCTION AND RESPONSIBILITIES OF THE COE BEYOND THAT STATED IN REFTELS (C) AND (D). AS INDICATED IN REFTEL (E), THE EMBASSY BELIEVES THE ONLY WAY TO SUCCESSFULLY OVERTURN MINISTERIAL DECISION ON CONSTRUCTIONS IS TO ARGUE CONVINCINGLY THE NEED TO INTEGRATE CONSTRUCTION WITH OTHER ASPECTS OF PROGRAM, PRIMARILY WITH EQUIPPING, ETC., CSMF.

E. CONSTRUCTION SCHEDULES ARE DIFFICULT FOR EMBASSY TO ASSESS DUE TOTAL LACK OF EXPERTISE IN THIS AREA. BELIEVE CORPS OF ENGINEERS CAN FURNISH BEST ESTIMATES OF BOTH DESIGN AND CONSTRUCTION TIMES.

F. LONG-RANGE LOGISTICAL SUPPORT HAS BEEN ADDRESSED IN PART BY GOK. REFTEL (F) REPORTED THAT GOK WOULD NOT ACCEPT COOPERATIVE LOGISTICS AND DESIRED DRP PROCEDURES FOR REPAIR PARTS. GOK POSITION ON THIS BELIEVED TO BE FIRM. ENGINEERING CHANGE KITS CAN BE EXPECTED TO BE HANDLED VIA FMS CASES SUCH AS UCR. ALSO, A "REPAIR AND RETURN" CASE FOR REPAIRABLE ASSEMBLIES WILL BE NEEDED.

G. ORIGINAL GOK THINKING ON ANNUAL SERVICE PRACTICE WAS USE OF NATO RANGE ON CRETE. WITHDRAWAL OF GREECE FROM NATO HAS GREATLY COMPLICATED THIS PROSPECT. THE POSSIBLE USE OF THE SAUDI RANGE EXISTS, HOWEVER, FUTURE SAUDI-KUWAITI RELATIONS WILL DETERMINE FEASIBILITY. WITH CURRENT PROBLEMS IN GETTING PROGRAM DEFINED, GOK HAS NOT BEEN WILLING TO ADDRESS MATTER BEYOND RECOGNIZING IT MUST BE DONE AND THAT IT CONSTITUTES A PROBLEM WHICH HAS TO BE RESOLVED -- SOMEDAY. WITH IHAWK PROGRAMS ONLY HALF DEFINED, USLOK IS NOT IN A GOOD POSITION TO PUSH YET ON THIS POINT.

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INFO OCT-01 NEA-10 ISO-00 CIAE-00 INR-07 NSAE-00 NSC-05

SP-02 SS-15 EB-07 L-03 MC-02 IO-10 EUR-12 /078 W

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R 090550Z OCT 75

FM AMEMBASSY KUWAIT

TO CDR MICOM REDSTONE ARS AL//AMCOM-KMS//

INFO SECSTATE WASHDC 3799  
SECDEF WASHDC//ISA//  
DA WASHDC//DALO-ILM//DAEN-MCC-G//  
CDR AMC ALEX VA//AMCIL-O/MA//  
USCINCEUR//ECJ4/7-SAME//  
DIVENGR LEGHORN ITALY//MDDDED//

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3. IN CONTINUING TO ATTEMPT TO DEFINE THE IHAWK PROGRAM, IT APPEARS TO EMBASSY THAT OUR EFFORTS MUST BE RESTRICTED TO TSQ-73 AND THE IHAWK BATTALION, EXCEPT AND UNTIL SPECIFIC FORMAL REQUESTS ARE MADE, E.G. CALIBRATION CAPABILITY. MATTER OF INTERFACING TPS-32, ETC., CONTINUES TO APPEAR BEYOND THE SCOPE OF ANY EFFORT AGREED TO WITH GOK. IF GOK DESIRES ASSISTANCE OF A BROADER NATURE, THEY MUST REQUEST IT. THIS IS THEIR DECISION.

4. THE EMBASSY SEES TWO BASIC ALTERNATIVES, DEPENDING ON GOK DECISIONS ON IHAWK CONSTRUCTION:  
A. CONSTRUCTION BY GOK: ROLE AND RESPONSIBILITY OF DA WOULD BE PRIMARILY AS SUPPLIER OF EQUIPMENT AND TRAINING IN CONUS, WITH INSTALLATION OF EQUIPMENT, ETC., IN THE CMSC TO BE ACCOMPLISHED UPON AVAILABILITY OF THE FACILITY (OR EVEN LEFT TO GOK TO ACCOMPLISH WITH TECHNICAL ADVICE FROM USG/RAYTHEON). THIS UNDOUBTEDLY WOULD ENTAIL SUBSTANTIAL PROGRAM DELAYS IN ESTABLISHING LOGISTIC SUPPORT OF IHAWK. IT ALSO WOULD CREATE PROBLEMS FOR GOK WITH PERSONNEL (WHO HAD COMPLETED TRAINING, ETC.) DUE TO THE SIGNIFICANT GAP BETWEEN COMPLETION OF UNIT TRAINING AND THE AVAILABILITY OF LOGISTIC SUPPORT IN COUNTRY. DA WOULD HAVE NO  
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"END TO END" RESPONSIBILITY;

B. CONSTRUCTION BY CORPS OF ENGINEERS: ROLE AND RESPONSIBILITY WOULD BE AS OVERALL SUPPLIER OF EQUIPMENT, TRAINING AND THE ESTABLISHMENT OF A LOGISTIC BASE.

5. WHILE LATTER ROLE FOR USG WOULD BE MORE TO OUR LIKING AND ALLOW USG TO ENSURE KUWAITI IHAWK PROGRAM HAS A FAIR CHANCE OF BEING OPERATIONALLY SUCCESSFUL, WE MUST RECOGNIZE THIS IS FUNDAMENTALLY A MATTER FOR GOK DECISION. WE MUST PROVIDE OUR BEST ADVICE, HOWEVER, GOK MAY NOT AGREE. AT THIS TIME, EMBASSY'S VIEW IS THAT DA RESPONSIBILITY IS TO PROVIDE THE EQUIPMENT LISTED ON CASE UAH, TO PROVIDE THE CALIBRATION CAPABILITY REQUESTED, TO TRAIN PERSONNEL (TO OPERATE, SUPPORT AND MAINTAIN THE EQUIPMENT) AND HELP TO ESTABLISH A LOGISTICAL BASE TO MAINTAIN EQUIPMENT PURCHASED. THE LATTER ASPECT IS SUBJECT TO RENEGOTIATION (BECAUSE OF CURRENT GOK DESIRES CONCERNING CON-

STRUCTION). WHILE WE RECOMMEND AND WILL CONTINUE TO RECOMMEND A BROADER SCOPE OF EFFORT, AT THIS TIME WE SHOULD CONFINE OUR EFFORTS TO EXISTING COMMITMENTS UNTIL THE GOK INDICATES A DESIRE FOR GREATER USG INVOLVEMENT. THE MANNER IN WHICH WE MEET OUR EXISTING COMMITMENTS UNDOUBTEDLY WILL AFFECT A FUTURE GOK DECISION ON THIS ISSUE.

6. THE DRAFT FOR CASE UCQ, HELD WITHOUT ANNEXES, DOES NOT PROVIDE INFORMATION WHICH COULD BE THE BASIS OF MEANINGFUL DISCUSSIONS WITH THE GOK.

7. UNDER THE CIRCUMSTANCES, EMBASSY REMAINS OF THE OPINION THAT NOTHING CONSTRUCTIVE CAN BE ACCOMPLISHED BY PROPOSED OCT 16 MICOM TEAM VISIT. WHILE DELAYS ARE EMBARRASSING TO US LOCALLY, WE DO NOT BELIEVE FURTHER "PIECEMEALING" WILL HELP THE SITUATION. BRIEFINGS, ETC., SHOULD BE HELD AS SOON AS POSSIBLE, BUT NOT BEFORE LETTERS OF OFFER WITH REASONABLE EXPLANATORY INFORMATION FOR FULL IHAWK PROGRAM HAVE BEEN IN HANDS OF GOK FOR TWO WEEKS.

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